

I Mina'trentai Ocho Na Liheslaturan Guåhan
BILL STATUS

BILL NO.	SPONSOR	TITLE	DATE INTRODUCED	DATE REFERRED	CMTE REFERRED	FISCAL NOTES	PUBLIC HEARING DATE	DATE COMMITTEE REPORT FILED	NOTES
285-38 (COR)	Vincent A. V. Borja	AN ACT TO <i>AMEND</i> §3122, OF ARTICLE 1, CHAPTER 3, TITLE 5, GUAM CODE ANNOTATED, RELATIVE TO UPDATING THE REQUIREMENTS TO BECOME A GUAM PUBLIC LIBRARY SYSTEM DIRECTOR.	3/6/26 3:36 p.m.	3/13/26	Committee on Education, Libraries and Public Broadcasting.	Request: 3/13/26 3/18/26			



COMMITTEE ON RULES

Vice Speaker V. Anthony Ada, Chairperson
I Mina'trentai Ocho Na Liheslaturan Guåhan
38th Guam Legislature

March 18, 2026

To: **Rennae V. C. Meno**
Clerk of the Legislature

From: **Vice Speaker V. Anthony Ada** 
Chairperson, Committee on Rules

Subject: **Fiscal Note for Bill No. 285-38 (COR)**

Håfa Adai!

Find the attached, Fiscal Note for the following bill:

Bill No. 285-38 (COR).

I also request that the same be sent to the respective Chairperson of the Standing Committee, to which this bill has been referred. Kindly copy the same to Management Information Services (MIS) for posting on our website.



Bureau of Budget & Management Research

Fiscal Note of Bill No. 285-38 (COR)

AN ACT TO AMEND § 3122 OF ARTICLE 1, CHAPTER 3, TITLE 5, GUAM CODE ANNOTATED, RELATIVE TO UPDATING THE REQUIREMENTS TO BECOME A GUAM PUBLIC LIBRARY SYSTEM DIRECTOR.

Department/Agency Appropriation Information

Dept./Agency Affected: Guam Public Library System	Dept./Agency Head: Angie Taitague, Acting Director
Department's General Fund (GF) appropriation(s) to date:	\$0
Department's Other Fund appropriation(s) to date: Guam Educational Facilities Fund (\$1,582,644); Public School Library Resource Fund (\$349,428)	\$1,932,072
Total Department/Agency Appropriation(s) to date:	\$1,932,072

Fund Source Information of Proposed Appropriation

	General Fund:	(Specify Special Fund):	Total:
FY 2025 Unreserved Fund Balance	\$0	\$0	\$0
FY 2026 Adopted Revenues	\$0	\$0	\$0
FY 2026 Appro. (P.L. 38-60)	\$0	\$0	\$0
Sub-total:	\$0	\$0	\$0
Less appropriation in Bill	\$0	\$0	\$0
Total:	\$0	\$0	\$0

Estimated Fiscal Impact of Bill

	One Full Fiscal Year	For Remainder of FY 2026 (if applicable)	FY 2027	FY 2028	FY 2029	FY 2030
General Fund	\$0	\$0	\$0	\$0	\$0	\$0
Special Fund	\$0	\$0	\$0	\$0	\$0	\$0
Total 1/	\$0	\$0	\$0	\$0	\$0	\$0

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|-----------------------------------------------------------------------------------------------------------------------------------------------------------------------------------|-----------|-------------------------------|--------------------------------|
| 1. Does the bill contain "revenue generating" provisions?
If Yes, see attachment | | / / Yes | / X / No |
| 2. Is amount appropriated adequate to fund the intent of the appropriation?
If no, what is the additional amount required? \$ _____ | / X / N/A | / / Yes | / / No |
| 3. Does the Bill establish a new program/agency?
If yes, will the program duplicate existing programs/agencies?
Is there a federal mandate to establish the program/agency? | / X / N/A | / / Yes
/ / Yes
/ / Yes | / X / No
/ / No
/ X / No |
| 4. Will the enactment of this Bill require new physical facilities? | | / / Yes | / X / No |
| 5. Was Fiscal Note coordinated with the affected dept/agency? If no, indicate reason:
/ / Requested agency comments not received by due date | | / X / Yes | / / No |
| | | / / Other: | |

Analyst:  Aubrey Olivia Reyes, BMA I	Date: <u>02/19/2020</u>	Director:  Lester L. Carlson, Jr., Director	Date: MAR 18 2026
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Notes:
1/ Bill No. 285-38 (COR) is an act to amend § 3122 of Article 1, Chapter 3, Title 5, Guam Code Annotated, to update the requirements for qualifying as a Guam Public Library System (GPLS) Director. It is the intent of I Liheslatura to modernize and clarify the qualifications for the GPLS Director to broaden the pool of eligible candidates while maintaining professional standards and ensuring competent, accountable leadership. The proposed legislation contains no revenue-generating provisions, nor does it appropriate additional funding to the GPLS. Although primarily administrative in nature, the Acting Director of the GPLS stated in her prepared testimony (attached) that the proposed legislation's fiscal impacts include reducing payments associated with interim leadership (i.e., detail pay). On the other hand, she stated that long-term benefits include more qualified and consistent management and administration of the GPLS. The Bureau does not anticipate additional fiscal impact on any other Government of Guam funds should this proposed legislation be enacted.



Sesteman Laibirihan Puplekon Guåhan
GUAM PUBLIC LIBRARY SYSTEM
Government of Guam



Lourdes A. Leon Guerrero
Maga'håga

Joshua F. Tenorio
Sigundo Maga'låhi

Angie Taitague
Acting Director

March 11, 2026

Honorable Speaker
Frank Blas Jr.
Guam Congress Building
163 Chalan Santo Papa
Hagatna, Guam 96910

TESTIMONY FOR BILL NO. 285-38(COR) – AN ACT TO AMEND §3122 OF ARTICLE 1, CHAPTER 3, TITLE 5, GUAM CODE ANNOTATED, RELATIVE TO UPDATING THE REQUIREMENTS TO BECOME A GUAM PUBLIC LIBRARY SYSTEM DIRECTOR

As the Acting Director of the Guam Public Library System (GPLS), I respectfully submit the following testimony supporting Bill No. 285 – 38 (COR). This bill seeks to address long-standing recruitment challenges at the Guam Public Library System (GPLS) by expanding the Director eligibility pool to include professionals with degrees in Business or Public Administration. The legislation ensures operational stability while strengthening administrative management through required CPLA competencies. Fiscal impacts are minimized by reducing "acting" pay costs associated with interim leadership, while providing long-term benefits through a more qualified, stable administration.

Attached to my testimony is historical context illustrating the long-standing leadership gap. Key milestones in this evolution include:

- 1949–1966: Early leadership followed the library's establishment, initially under the Department of Education
- 1966–1987: Magdalena S. Taitano. Served for 21 years, the longest tenure in the agency's history
- 2003: Public Law 27-13 was enacted, setting strict minimum professional qualifications (specifically requiring a Master of Library Science) for the Director position.
- 2003–2021: The system operated for approximately 16 years without a permanent, qualified Director, often relying on acting leadership
- 2021–2023: GPLS marking a return to qualified, professional leadership

The following below is a detailed analysis of the anticipated fiscal and operational impacts for this testimony:

- **Operational Impact Analysis**
 1. **Expanded Recruitment Pool:** By allowing candidates with degrees in Business Administration, Public Administration, or related fields (in addition to those with a Master's in Library Science), the Board can fill the long-standing leadership vacancy more quickly.
 2. **Strengthened Management:** The inclusion of the Certified Public Library Administrator (CPLA) program competencies as a qualification ensures the Director is formally trained in budget, finance, and facilities management, critical areas for GPLS operations.
 3. **Mandatory Technical Support:** Because the new Director may not be a librarian, the bill mandates that the Deputy Director must be a librarian. This ensures that technical library standards and information science expertise are maintained at the executive level.
- **Fiscal Impact Assessment (Personnel Costs)**
 1. **Salary Adjustments:** There is no direct change to the pay grade for the Director or Deputy Director. However, a broader applicant pool may result in hiring a candidate at a higher step within the existing grade based on their professional experience.
 2. **Dual-Leadership Stability:** Reducing the turnover or vacancy period for the Director position will lead to more consistent management of personnel and potentially reduce any possible overtime or "acting" pay costs associated with interim leadership.

By broadening the pool of eligible candidates, this bill addresses the decades-long leadership crisis at GPLS. For nearly three-quarters of the time since 2003, the strict requirements of PL. 27-13 have prevented the agency from securing permanent leadership. Modernizing these qualifications is essential to ending this cycle of "Acting" Directors and ensuring stable, professional management.

Thank you for allowing me the opportunity to provide my testimony in support of Bill No. 285 – 38 (COR). If I can provide further information, please feel free to contact me at angie.taitague@caha.guam.gov.

Sincerely,



Angie Taitague, GPLS Acting Director

JA:ja



Lourdes A. Leon Guerrero
Maga'håga

Joshua F. Tenorio
Sigundo Maga'låhi

Angie Taitague
Acting Director

LEADERSHIP AT GPLS (1949 – 2026)

	NAME	TENURE	TIME SERVED	NOTES
1	Lucille Woelf	1949 – 1960	11 years	
2	Magdalena S. Taitano	1960 – 1961	1 year	Left to further education
3	Carmen Iglesias	1961 – 1962	1 year	
4	George H. Droste	1962 – 1965	3 years	
5	Magdalena S. Taitano	1967 – 1987	21 years	
6	Frank R. San Agustin	1987 – 1994	7 years	
7	Cecilia L. Salvatore	1994 – 1995	1 year	
8	Christine Scott-Smith	1995 – 2002	7 years	Degrees obtained: <ul style="list-style-type: none"> • Master of Library Science from the University of Mississippi • Master of Science from the Florida State University
9	Cecilia Orot	January – May 2003	5 months	
10	Arlene Cohen	June – July 2003	1 month	Temporary position. Returned back to UOG as the Professor/Librarian
11	Teresita LG Kennimer	July 2003- April 2004	1 year	Detailed Appointment to Acting Director, also a classified employee at GPLS
12	Bernadette Stern-Meno	April – June 2004	2 months	Detail Appointment
13	Cristina Watson	July 2004 – March 2006	1 yr & 8 mo's	Degree obtained in Master of Library Science
14	Teresita LG Kennimer	February 2006 – April 2007	1 year	Detailed Appointment to Acting Director,

				also a classified employee at GPLS
15	Shirley Mabini	April – June 2007	2 months	Detail Appointment
16	Connie Mendiola	June – September 2007	3 months	Detail Appointment
17	Joseph Cameron	2012 – 2016	4 years	Reorganization Advisory No. 6 dated Oct 6, 2011, placing GPLS under the purview of Department of CHamoru Affairs
18	Johnny Sablan	2016 – 2018	2 years	Reorganization No. 6
19	Ann Marie Arceo	January – July 2019	7 months	Reorganization No. 6 Rescinded in July of 2019
20	R. Arlene Santos	July 2019 – October 2020	15 months	Detail Appointment as Acting Director
21	Melvin Won Pat Borja	October 2020 – May 2021	7 months	Detail Appointment as Acting Director
22	Krishnan Seerengan	June 2021 – September 30, 2024	3 years	Qualified Per PL 27-13
23	Angie Taitague	October 2024 – Present	17 months	Detail Appointment as Acting Director